

Back in our country's colonial days, the colonists would tar and feather tax collectors because they had to pay around one percent of their wages. One percent! The famous Boston Tea Party was another way that our forefathers protested a relatively small, by our modern standards, tax increase.

But by 1980, our highest tax rate was an enormous 70 percent!

President Reagan understood that such a tax rate was indefensible. It was unjust, oppressive and against everything for which our Nation stands. He supported and got a 25 percent across the board tax cut. He knew that the American people, not the American Government, knew best how to spend their own money. Pretty revolutionary thinking.

President Reagan also took office at the height of Communist expansion around the world.

The Soviet Union had just invaded Afghanistan. Southeast Asia was still experiencing the dreadful repercussions of Pol Pot. Communist insurgents were wreaking havoc all over Central America. The embryonic Solidarity movement in Poland was being brutally repressed. The voice of Democracy was being stifled around the globe. Our own armed forces were in a shambles, both in terms of morale and military readiness.

But our President did not waver. He knew that as the most visible leader of the Free World, he must stand up for freedom and democracy. And despite facing strong opposition, at home and abroad, from those who considered the dominance of the Soviet Union to be inevitable, President Reagan stood up and helped change the course of history.

It was his military buildup that showed the Soviet Union that we meant business. He knew that the Communists could not withstand an arms race. He knew that eventually the voices of freedom would drown out the nightmarish cries of Communist regimes.

He knew that our country's character, dedication, industriousness and resolve would push the Soviet Empire into the abyss. All our Nation needed was a leader. And because of his visionary leadership, the Berlin Wall came crumbling down, democracy spread across Eastern Europe and the Soviet Union collapsed. Today millions of Europeans view President Reagan as their liberator, and our economy has been further helped along because of the "peace dividend."

President Reagan was known as the "Great Communicator." Sometimes this was used as a derisive term against him, as though the only reason ordinary Americans liked and trusted him was because the former actor had somehow pulled the wool over their eyes.

Nothing could be further from the truth.

The American people saw an uncomplicated man, much like themselves,

who held the same traditional values as they did. They saw a man who personified class. They saw a man who led by example, a man who never took off his jacket in the Oval Office because he held The People's sacred trust in such high esteem. Most important of all, they saw a man who trusted them to run their own lives.

No wonder the American people love Ronald Reagan. No wonder we elected him twice by overwhelming margins. He proved to everyone, at home and abroad, that "Government is not the solution—Government is the problem." He gave us hope for the future. He gave us hope for our country. He gave us hope in ourselves.

He told us that it was "morning in America" again and that our great Nation is a "shining city on the hill."

Although President Reagan's voice has been silenced by Alzheimer's, we can still hear the echoes of freedom ringing from his writings and his presidency.

We can still pay homage to his deeds by recognizing the woman behind the man, his wife, Nancy. Mrs. Reagan, we salute you.

Today we honor the life and leadership of Ronald Wilson Reagan. Without his shining example, our country, and our world, would be a much darker place.

Happy Birthday Mr. President!

#### ONLINE ACCESS TO CONGRESSIONAL DOCUMENTS

Mr. LEAHY. Mr. President, I am pleased to join today with Senator MCCAIN to introduce a Senate resolution to provide Internet Access to important Congressional documents.

Our bipartisan resolution makes certain Congressional Research Service products, lobbyist disclosure reports and Senate gift disclosure reports available over the Internet to the American people.

The Congressional Research Service, CRS, has a well-known reputation for producing high-quality reports and information briefs that are unbiased, concise, and accurate. The taxpayers of this country, who pay \$67 million a year to fund the CRS, deserve speedy access to these public resources and have a right to see that their money is being spent well.

The goal of our legislation is to allow every citizen the same access to the wealth of CRS information as a Member of Congress enjoys today. CRS performs invaluable research and produces first-rate reports on hundreds of topics. American taxpayers have every right to direct access to these wonderful resources.

Online CRS reports will serve an important role in informing the public. Members of the public will be able to read these CRS products and receive a concise, accurate summary of the issues before the Congress. As elected representatives, we should do what we can to promote an informed, educated

public. The educated voter is best able to make decisions and petition us to do the right things here in Congress.

Our legislation follows the model online CRS program in the House of Representatives and ensures that private CRS products will remain protected by giving the CRS Director the authority to hold back any products that are deemed confidential. Moreover, the Director may protect the identity of CRS researchers and any copyrighted material. We can do both—protect confidential material and empower our citizens through electronic access to invaluable CRS products.

In addition, the bipartisan resolution would provide public online access to lobbyist reports and gift disclosure forms. At present, these public records are available in the Senate Office of Public Records in Room 232 of the Hart Building. As a practical matter, these public records are accessible only to those inside the Beltway.

I applaud the Office of Public Records for recently making technological history in the Senate by providing for lobbying registrations through the Internet. The next step is to provide the completed lobbyist disclosure reports on the Internet for all Americans to see.

The Internet offers us a unique opportunity to allow the American people to have everyday access to this public information. Our bipartisan legislation would harness the power of the Information Age to allow average citizens to see these public records of the Senate in their official form, in context and without editorial comment. All Americans should have timely access to the information that we already have voted to give them.

And all of these reports are indeed "public" for those who can afford to hire a lawyer or lobbyist or who can afford to travel to Washington to come to the Office of Public Records in the Hart Building and read them. That is not very public. That does not do very much for the average voter in Vermont or the rest of this country outside of easy reach of Washington. That does not meet the spirit in which we voted to make these materials public, when we voted "disclosure" laws.

We can do better, and this resolution does better. Any citizen in any corner of this country with access to a computer at home or the office or at the public library will be able to get on the Internet and get these important Congressional documents under our resolution. It allows individual citizens to check the facts, to make comparisons, and to make up their own minds.

I commend the Senior Senator from Arizona for his leadership on opening public access to Congressional documents. I share his desire for the American people to have electronic access to many more Congressional resources. I look forward to working with him in the days to let the information age open up the halls of Congress to all our citizens.

As Thomas Jefferson wrote, "Information is the currency of democracy." Our democracy is stronger if all citizens have equal access to at least that type of currency, and that is something which Members on both sides of the aisle can celebrate and join in.

This bipartisan resolution is an important step in informing and empowering American citizens. I urge my colleagues to join us in supporting this legislation to make available useful Congressional information to the American people.

#### NONPROLIFERATION REPORT CARD

Mr. DOMENICI. Mr. President, I rise today to discuss a recent report released by The Russia Task Force entitled "A Report Card on the Department of Energy's Nonproliferation Programs with Russia." This bipartisan Task Force was co-chaired by Lloyd Cutler and Howard Baker. The report concludes that proliferation of weapons of mass destruction or weapons-usable material is "the most urgent unmet national security threat for the United States today."

This conclusion restates similar conclusions of other reports and analyses done over the past several years. The book *Avoiding Nuclear Anarchy* published in 1996 drew a similar conclusion. A January 2000 Center for Strategic and International Study report, "Managing the Global Nuclear Materials Threat" provided a concise analysis and numerous policy recommendations of this "most devastating security threat."

The U.S. response has not been and still is not commensurate to the threat.

The Cooperative Threat Reduction programs have achieved much and contributed greatly to U.S. security. Still there is always room for innovative approaches to remaining issues and faster progress.

The Department of Energy programs—from Materials Protection, Control and Accounting to the Initiatives for Proliferation Prevention—have also enhanced U.S. security. But their work is not even close to complete, and a "clear and present danger" looms.

I have repeatedly suggested that we have a very simple choice: we can either spend money to reduce the threat or spend more money in the future to defend ourselves. I am a strong believer that threat reduction is now underfunded and is the first-best approach in this case.

The report estimated the cost at \$30 billion to be provided not only from the U.S. budget, but also by Russia and other countries. The national security benefits to U.S. citizens from securing 80,000 nuclear weapons and potential nuclear weapons would constitute the highest return on investment of any current national security program.

How do we get there? One recommendation of the report is the dire

need for a White House-level nonproliferation czar. Not just the Department of Energy and the Defense Department are involved in Russia. We have a number of federal agencies chipping away at specific, isolated aspects of the problem.

But we do not have a coherent, integrated agenda. Overlaps and shortfalls exist. But no one person—with budgetary responsibility and requisite authority—can view the spectrum and identify the gaps, remedy inter-agency turf battles and bring the necessary coordination to get the job done efficiently and quickly.

A nonproliferation czar should be given access to the President and the necessary budgetary powers. This person should be charged with formulating a cohesive strategy. This would allow us to coordinate and streamline our efforts. This person would identify which programs are ripe for more resources and which ones are already adequate to address the immediate need.

The Nunn-Lugar-Domenici legislation enacted in 1996 required that such a nonproliferation czar be put in place. Also, Section 3174 of the FY2001 Defense Authorization bill expressed again Congressional will to have one person accountable for our nonproliferation efforts. The Clinton Administration refused to adhere to the statute and repeatedly ignored other Congressional attempts to address the coordination problem. Other Commissions have also recommended this remedy in the past to no avail. I am hopeful that the national security team within the new Administration will see the merits of this recommendation and act on it soon.

The Task Force also offered several other important insights and recommendations. These included:

The threat today arises from Russia's weakened ability to secure its nuclear arsenal. Contributing factors include, delays in paying those who guard nuclear facilities, breakdown in command structures and inadequate budgets for stockpile protection.

I would go even further than that. I believe that it's the economics that drives many of the threats and areas of potential conflict that the U.S. faces with Russia today. They sell nuclear technologies to Iran not because they like the Iranians and want to snub the Americans. The Russians are also aware that Iran could present a threat should it acquire the requisite nuclear and ballistic missile capabilities. However, the Russian decision is driven by economics—not by ideology, not by historical ties, but by necessity. If we don't attempt to address the underlying economics of the situation, cooperation with Iran may continue and many other programs may eventually fail.

The President should develop a strategic plan, consulting Congress and cooperating with the Russian Federation, to secure all weapons-usable material located in Russia, and to prevent the outflow of weapons of mass destruction-related scientific expertise.

We can only move so fast as the Russians allow. We can only achieve suffi-

cient transparency and get access so long as Russia agrees. However, I believe several existing programs, such as the Plutonium Disposition Agreement, have demonstrated that a serious U.S. commitment, especially in financial terms, is exactly the appropriate incentive to get action.

Repeatedly, however, our nonproliferation programs with Russia are in a Catch-22 situation. Congress will not adequately fund them until they demonstrate success. A trickle at the tap is insufficient to persuade Russians of the seriousness of our intent. So, the U.S. programs stumble along unable to achieve the gains necessary because the Russians are reticent to play ball. And, in turn, Congress becomes even more leery of providing any funding at all in light of the meager gains. It's in our immediate national security interest to remedy this situation.

The plan should review existing programs, identifying specific goals and measurable objectives for each program, as well as providing criteria for success and an exit strategy.

It would be reasonable to propose that one plan be geared toward addressing the fundamental linkages between economic and social instability in Russia and specific proliferation threats. Without addressing the relationship of Russians' economic situation to a decaying nuclear command and control infrastructure, threats of diversion from within, rather than from outside, the weapons complex, and many other tight relationships, we will fail to prevent proliferation.

The report envisions an 8-10 year time-frame. At that point, Russia will hopefully be in a position to take over any remaining work.

In the next decade we could eliminate the greatest security challenge we currently face. Inaction will only drive up costs to defend ourselves against unknowables that we could have squelched had we had greater foresight.

I believe President Bush and his team have foresight. President Bush repeatedly mentioned the importance of these programs as an integral part of his national security strategy.

To quote our new National Security Advisor, Condoleezza Rice:

American security is threatened less by Russia's strength than by its weakness and incoherence. This suggests immediate attention to the safety and security of Moscow's nuclear forces and stockpile.

I believe this recent report reiterates this clear fact and sets forth several very important policy recommendations for tackling this challenge. I look forward to working with the new Administration to ensure that a decade from now we have protected U.S. citizens from this proliferation threat and secured a more peaceful future.

#### RETIREMENT OF THE HONORABLE BUD SHUSTER

Mr. SPECTER. Mr. President, I have sought recognition today to honor my